

# URBAN RENEWAL PLAN FOR THE WADSWORTH INTERCHANGE URBAN RENEWAL PROJECT

## I. DEFINITIONS

The terms used in this Urban Renewal Plan shall have the following meanings.

Act means the Colorado Urban Renewal Law, Part 1 of Article 25 of Title 31, of the Colorado Revised Statutes.

Area or Urban Renewal Area means the area of the City included within the boundaries of this Urban Renewal Plan as depicted in Exhibit A and described in Exhibit B.

Authority means the Broomfield Urban Renewal Authority.

City means the City and County of Broomfield, Colorado.

Master Plan means the City of Broomfield 1995 Master Plan as supplemented by the 2000 Broomfield Interchange Sub-Area Plan, as amended to the date of this Plan.

Plan or Urban Renewal Plan means this urban renewal plan as it may be amended in the future.

Project or Urban Renewal Project means all of the activities and undertakings described in this Urban Renewal Plan.

## II. INTRODUCTION

By Resolution No. 2005-90 adopted by the City Council of the City on June 28, 2005, a portion of the Area was declared to be a “blighted area” as then defined in the Act. In April of 2000 the City completed the Broomfield Interchange Sub-Area Plan to complement the 1995 Master Plan.

The purpose of this Plan is to implement those provisions of the Master Plan and the Broomfield Interchange Sub-Area Plan that apply to the Urban Renewal Area. This Urban Renewal Plan has been prepared for the City Council pursuant to the provisions of the Act. The administration of the Project and the implementation of the Plan shall be the responsibility of the Authority.

## III. URBAN RENEWAL AREA BOUNDARIES

The location and boundaries of the Urban Renewal Area within the City are shown in Exhibit A. The Urban Renewal Area contains approximately 333.6 acres and is described in Exhibit B.

#### **IV. SUMMARY OF STATUTORY CRITERIA**

The City contracted with UrbanPlan Inc. to survey and document whether conditions that constitute a “blighted area”, as defined in the Act, exist in the Area. The result of the survey is included in a document entitled “Wadsworth Interchange Existing Conditions Survey” (the “Conditions Survey”) dated April 27, 2005 consisting of 14 pages, a map exhibit, a description of existing conditions, and numerous photographs. The Conditions Survey is incorporated herein by reference.

The Conditions Survey shows that the following factors listed in the Act are present in the Area and that these conditions qualify the Area as a “blighted area” as defined in the Act:

- § Slum, deteriorated, or deteriorating structures;
- § Predominance of defective or inadequate street layout;
- § Unsanitary or unsafe conditions;
- § Deterioration of site or other improvements;
- § Unusual topography or inadequate public improvements or utilities;
- § Conditions that endanger life or property by fire or other causes;
- § Buildings that are unsafe or unhealthy for persons to live or work in because of building code violations, dilapidation, deterioration, defective design, physical construction, or faulty or inadequate facilities;
- § The existence of health, safety, or welfare factors requiring high levels of municipal services or substantial physical underutilization or vacancy of sites, buildings, or other improvements.

#### **V. DESCRIPTION OF URBAN RENEWAL PROJECT**

This Plan will be implemented as part of a comprehensive program to eliminate and prevent blight in the Urban Renewal Area. The Authority and the City, with the cooperation of private enterprise and other public bodies, will undertake a program to eliminate the conditions of blight identified in the Conditions Survey while implementing the Master Plan.

##### **A. Urban Renewal Plan Goals and the Plan=s Relationship to Local and Regional Objectives**

###### **1. Goals of the Plan**

This Plan has been adopted to achieve the following goals in the Area:

- a. The Plan will implement those provisions of the Master Plan and the Broomfield Interchange Sub-Area Plan as they apply to the Urban Renewal Area and insure the orderly growth and development of the Urban Renewal Area.

- b. The Plan will create a quality “gateway image” that conveys a desirable vision for the City and the region.
- c. The Plan will promote a balance of complementary land uses in the Area.
- d. Implementation of the Plan will eliminate and prevent conditions of blight in the Urban Renewal Area.
- e. Through the maximum possible participation of private enterprise and the cooperative efforts of the public sector, implementation of the Plan will eliminate and prevent economic deterioration in the Urban Renewal Area and the community at large. The Plan will promote creation of value in the Area.
- f. The Plan will upgrade public facilities and infrastructure, access, traffic, pedestrian and bicycle circulation, public utilities, public amenities, recreation and drainage in the Urban Renewal Area.
- g. The Plan will help attract capital investment and new retail businesses, retention and development of a competitive regional retail market, thereby providing employment and strengthening the City=s economic base.
- h. The Plan will expand retail opportunities for the citizens of Broomfield and the surrounding area and create a stable sales tax base for the City.
- i. The Plan will promote the construction of multi-purpose sports and entertainment facilities to serve the region and the City.

2. Relationship to Local and Regional Objectives

The Plan conforms to and is designed to implement the Master Plan, the Broomfield Interchange Sub-Area Plan, and regional objectives in the Area by:

- a. Creating a well-developed transportation network to provide regional connectivity;
- b. Providing a balance of land uses sensitive to the distribution of jobs and housing;
- c. Establishing a well-developed open space system that preserves sensitive natural areas, while maximizing pedestrian opportunities;
- d. Establishing a transit center with adjacent transit-oriented development

along the US 36 corridor, just south of State Highway 128 to support vehicular and non-vehicular access into and out of this core area;

- e. Realigning 112<sup>th</sup> Avenue to provide optimal development conditions throughout the Sub-Area, as well as regional connectivity to Westminster and major employment centers;
- f. Providing a variety of mixed, high-quality land uses, supported by existing and proposed regional transportation networks, to maximize economic opportunities throughout the Sub-Area;
- g. Creating a contiguous system of open space, open lands, and parks throughout the Sub-Area, providing recreation opportunities and pedestrian-oriented circulation;
- h. Creating a hierarchy of land use types, beginning with moderate densities along the US 36 corridor and transitioning to less dense uses; and
- i. Developing multi-purpose sports and entertainment facilities to serve the needs of the City and the region.

#### B. Land Use Regulations and Building Requirements

The Plan will provide a comprehensive and unified plan to promote and encourage high quality development of the Urban Renewal Area by private enterprise. In addition to the land use and building requirements contained in City Codes and ordinances and the provisions of this Plan, the Authority will adopt design guidelines and standards (“Design Guidelines and Standards”) that will apply to the property included in the Area. The Design Guidelines and Standards shall apply to both public and private improvements. In addition, the City’s current Residential Design Guidelines shall apply to and control all residential development in the Urban Renewal Area.

The Plan and the Design Guidelines and Standards will implement the provisions of Section 31-25-107(8) of the Act, which provides that, upon approval of the Plan by the City Council, the provisions of the Plan shall be controlling with respect to land area, land use, design, building requirements, timing, or procedure applicable to the Area.

In the event of a conflict involving the provisions of City codes, the Plan, and the Design Guidelines and Standards, the most restrictive provision shall govern.

1. Uses

Permitted uses for properties in the Urban Renewal Area shall be those uses allowed in the Broomfield Interchange Sub-Area Plan and this Plan.

2. Plan Review Process

The purposes of the Plan are to eliminate and prevent blight in the Urban Renewal Area and to achieve development of the highest quality in the Urban Renewal Area. To assure that those purposes are accomplished, the Authority shall hold a public hearing on all plans or proposals for development in the Area to determine compliance with the Plan. No building permit shall be issued prior to and unless the Authority makes a finding that such plans or proposals comply with this Plan.

a. Site Development Plan.

Each plan or proposal shall be accompanied by a site development plan. The site development plan shall be submitted to the Authority in a form required by Sections 17-38-150 and 17-38-160 of the Broomfield Municipal Code, as such provisions may be amended from time to time.

b. Public Hearing, Notice.

The Authority shall hold a public hearing on any proposed site development plan. Notice of the hearing shall be published in a newspaper of general circulation in the City of Broomfield at least five (5) days prior to the hearing.

c. Review Standards.

The decision of the Authority shall be based on whether a proposed site development plan meets the following standards.

- (1) The proposal should be consistent with the purposes and standards of this Plan and the Broomfield Interchange Sub-Area Plan.
- (2) The proposal should identify and specify factors that mitigate any potential negative impacts on nearby properties.
- (3) The proposal should identify and specify factors that maximize potential positive impacts on nearby properties.

- (4) The proposal should include adequate facilities for pedestrians, bicyclists and motorists.
- (5) The proposal should optimize conservation of energy, water, and other resources on a site-specific scale.
- (6) The land uses within the proposal should be compatible with one another.
- (7) The proposal should include any common areas serving the site, and contain adequate provisions for ownership and maintenance of such areas.
- (8) The proposal should include adequate public improvements (both on and off site) to be provided in a timely fashion.
- (9) The proposal is consistent with the Broomfield Interchange Sub-Area Design Guidelines and Standards.
- (10) Residential designs must comply with the City's Residential Design Guidelines.

## **VI. PROJECT ACTIVITIES**

The following provisions shall apply to the Area. In accordance with the Act, the Authority may undertake these activities directly or contract with third parties to do so.

### **A. Land Acquisition**

In order to carry out this Plan, the Authority may exercise any and all of its rights and powers under the Act and any other applicable law, ordinance or regulation. The Authority may acquire any interest in property by any manner available, including, without limitation, by exercise of the power of eminent domain. The Authority may acquire property in the Area for the following reasons: to eliminate or prevent conditions of blight; to carry out one or more objectives of the Plan; to assemble property for redevelopment by private enterprise; for needed public improvements; and for any other lawful purpose authorized by the Plan, the Act or any other applicable law. The Authority may own and operate (or contract for the operation) of multi-purpose sports and entertainment facilities in the area to further the goals and objectives of this Plan.

B. Relocation

If acquisition of property displaces any individual, family, or business concern, the Authority may assist such party in finding another location, and may, but is not obligated to, make relocation payments to eligible residents and businesses in such amounts and under such terms and conditions as it may determine.

C. Demolition, Clearance and Site Preparation

The Authority may demolish and clear those buildings, structures, and other improvements from property it acquires if such buildings, structures, and other improvements are not to be rehabilitated in accordance with this Plan. The Authority may provide rough and finished site grading and other site preparation services as part of a comprehensive redevelopment program.

D. Property Management

During such time as any property is acquired by the Authority, for disposition for redevelopment, such property shall be under the management and control of the Authority and may be rented or leased by it pending disposition for redevelopment or rehabilitation. Notwithstanding the foregoing, the Authority may acquire property, develop, construct, maintain, and operate thereon buildings and facilities devoted to community sports and entertainment uses and purposes as the Authority deems to be in the public interest.

E. Public Improvements

The Design Guidelines and Standards to be adopted by the Authority will contain plan and Design Guidelines and Standards for all public improvements and infrastructure. The Design Guidelines and Standards shall include criteria and standards to address street, streetscape, utility, drainage and flood problems in the Area as well as other elements deemed necessary by the Authority to eliminate and prevent conditions of blight and to carry out the provisions of the Act and the Plan.

F. Land Disposition, Redevelopment and Rehabilitation

Purchasers or owners of property within the Area will be obligated to develop, redevelop or rehabilitate such property in accordance with the provisions of this Plan and the Design Guidelines and Standards.

The Authority may dispose of property it acquires by means of a reasonable competitive bidding procedure it establishes in accordance with the Act and pursuant to redevelopment agreements between the Authority and such purchasers.

The Authority may also enter into owner participation agreements with property owners in the Area for the development, redevelopment or rehabilitation of their property. Such agreements will provide for such participation and assistance as the Authority may elect to provide to such owners.

The Authority may develop, construct, maintain, and operate buildings and facilities devoted to sports and entertainment uses and purposes as the Authority deems to be in the public interest.

All such redevelopment, owner participation and other agreements shall contain, at a minimum, provisions requiring:

1. Compliance with the Plan, the Broomfield Interchange Sub-Area Plan, the Design Guidelines and Standards and City codes and ordinances;
2. Covenants to begin and complete development, construction or rehabilitation of both public and private improvements within a period of time deemed to be reasonable by the Authority;
3. The financial commitments of each party (but nothing herein shall obligate the Authority to make any such financial commitment to any party or transaction).

#### G. Cooperation Agreements

For the purposes of planning and carrying out this Plan in the Area, the Authority may enter into one or more cooperation agreements with the City or other public bodies. Without limitation, such agreements may include project financing and implementation; design, location and construction of public improvements and any other matters required to carry out this Project. It is recognized that cooperation with the City, other municipalities and other public and private bodies may be required to coordinate such issues as the design, construction, maintenance, operation, and timing of public and private improvements within and outside of the Area to properly and efficiently carry out the goals and objectives of this Plan. Cooperation agreements addressing such issues are deemed necessary and incidental to the planning and execution of the Project.

#### H. Other Project Undertakings and Activities

Other Project undertakings and activities deemed necessary by the Authority to carry out the Plan in the Area may be undertaken and performed by the Authority or pursuant to agreements with other parties or public bodies in accordance with the authorization of the Act and any and all applicable laws.

## VII. PROJECT FINANCING

The Authority is authorized to finance activities and undertakings under this Plan by any method authorized by the Act or any other applicable law, including without limitation, appropriations, loans or advances from the City; federal loans and grants; state loans and grants; interest income; pay as you go arrangements; annual appropriation agreements; agreements with public and private parties or entities; sale of securities; loans, advances and grants from any other available source.

Any and all financing methods legally available to the City, the Authority, any private developer, redeveloper or owner may be used to finance in whole or in part any and all costs, including without limitation, the cost of public improvements, described or anticipated in the Plan or in any manner related or incidental to the development of the Urban Renewal Area. Such methods may be combined to finance all or any part of activities and undertakings throughout the Urban Renewal Area. Any financing method authorized by the Plan or by any applicable law, including without limitation, the Act, may be used to pay the principal of and interest on and to establish reserves for indebtedness (whether funded, refunded, assumed or otherwise) incurred by the Authority or the City to finance activities and undertakings authorized by the Act and this Plan in whole or in part.

The Authority is authorized to issue notes, bonds or any other financing instruments or documents in amounts sufficient to finance all or part of the Urban Renewal Plan. The Authority is authorized to borrow funds and to create indebtedness in carrying out this Plan. The principal, interest, and any premiums due on or in connection with such indebtedness may be paid from any funds available to the Authority.

The Project may be financed by the Authority under the tax allocation financing provisions of the Act. Under the tax allocation method of financing the Project, property taxes levied after the effective date of the approval of this Plan upon taxable property in the Urban Renewal Area each year by or for the benefit of any public body and all or any part of the municipal sales taxes, as the City may agree to allocate, collected within the Urban Renewal Area, or both such taxes, shall be divided for a period not to exceed twenty-five (25) years after the effective date of the adoption of this tax allocation provision, as follows:

1. Base Amount

That portion of the taxes which are produced by the levy at the rate fixed each year by or for such public body upon the valuation for assessment of taxable property in the Urban Renewal Area last certified prior to the effective date of approval of the Plan or, as to an area later added to the Urban Renewal Area, the effective date of the modification of the Plan and, subject to the agreement of City Council, that portion of municipal sales taxes collected within the boundaries of the Urban Renewal Area in the twelve-month period

ending on the last day of the month prior to the effective date of the approval of the Plan shall be paid into the funds of each such public body as are all other taxes collected by or for said public body.

2. Increment Amount

That portion of said property taxes or all or any portion of said sales taxes, if any, as the City has agreed to allocate, or both, in excess of such base amount shall be allocated to and, when collected, paid into a special fund of the Authority to pay the principal of, the interest on, and any premiums due in connection with the bonds of, loans or advances to, or indebtedness incurred by (whether funded, refunded, assumed or otherwise) the Authority for financing or refinancing, in whole or in part, the Project.

Unless and until the total valuation for assessment of the taxable property in the Urban Renewal Area exceeds the base valuation for assessment of the taxable property in the Urban Renewal Area, all of the taxes levied upon taxable property in the Urban Renewal Area shall be paid into the funds of the respective public bodies. Unless and until the total municipal sales tax collections in the Urban Renewal Area exceed the base year municipal sales tax collections, all such sales tax collections shall be paid into the funds of the City.

When such bonds, loans, advances and indebtedness, including interest thereon and any premiums due in connection therewith, have been paid, all taxes upon the taxable property in the Urban Renewal Area shall be paid into the funds of the respective public bodies and all such municipal sales tax collections in the Urban Renewal Area shall be paid into the funds of the City.

The increment portion of the taxes, as described in this subparagraph 2, may be irrevocably pledged by the Authority for the payment of the principal of, the interest on, and any premiums due in connection with such bonds, loans, advances and indebtedness incurred by the Authority to finance the Project.

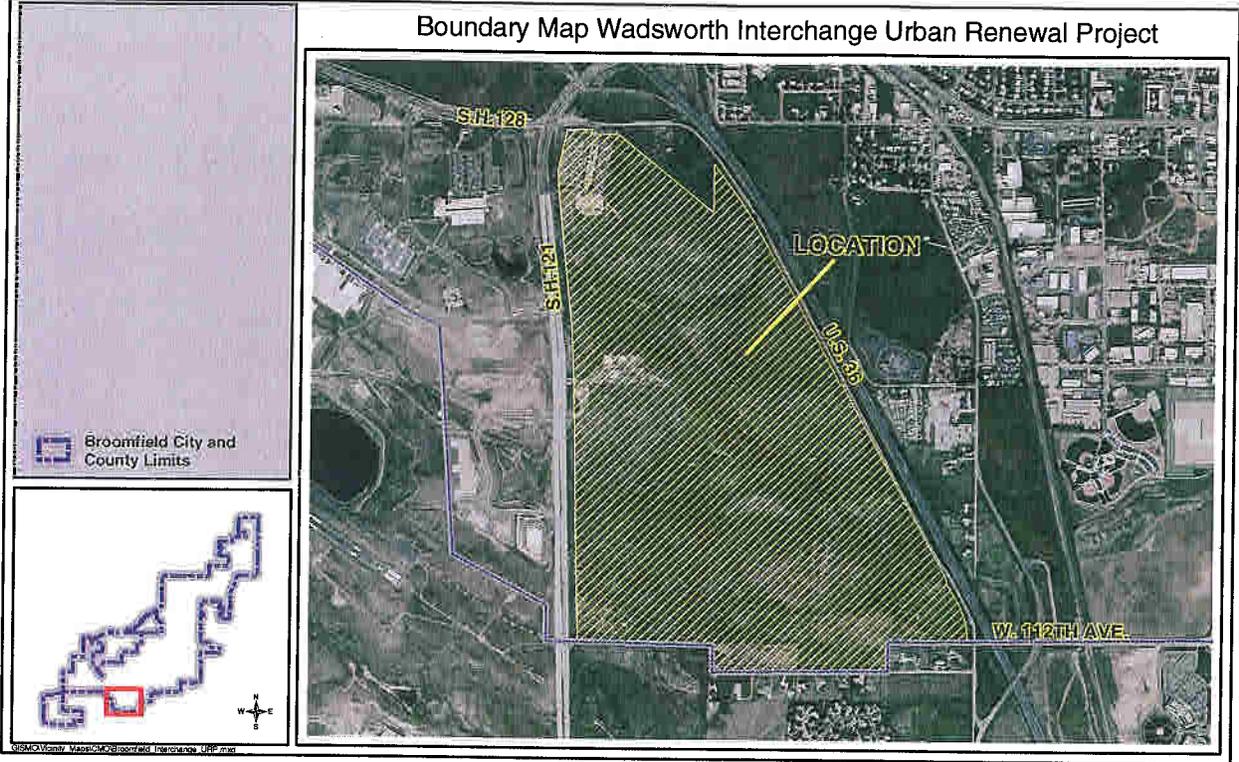
**VIII. CHANGES IN APPROVED PLAN**

This Plan may be modified pursuant to the provisions of the Act governing such modifications, including Section 31-25-107, C.R.S.

**IX. MINOR VARIATIONS**

The Authority may in specific cases allow minor variations from the provisions of the Plan if it determines that a literal enforcement of the provisions of the Plan would constitute an unreasonable limitation beyond the intent and purpose of the Plan.

EXHIBIT A



## **EXHIBIT B**

### Legal Description of the Broomfield Interchange Urban Renewal Area

Beginning at the intersection of the easterly right-of-way line of Wadsworth Boulevard (State Highway No. 121) and the southerly limit of the City and County of Broomfield; thence northerly and northeasterly along the easterly right-of-way line of Wadsworth Boulevard to its intersection with the southwesterly-right-of-way line of U.S. Highway 36; thence southeasterly along the southwesterly-right-of-way line of U.S. Highway 36 to its intersection with the southerly limit of the City and County of Broomfield; thence westerly along the southerly limit of the City and County of Broomfield to the point of beginning;

#### EXCEPT

That portion of land annexed to the City of Broomfield at Reception #88043160, on May 4<sup>th</sup> 1988, County of Jefferson, State of Colorado;

all in the City and County of Broomfield, State of Colorado.